

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CU-04 HA-05 COME-00 CIAE-00 H-01  
INR-07 IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01  
PM-05 PRS-01 SP-02 SS-15 TRSE-00 DODE-00 ACDA-12  
NSCE-00 SSO-00 USIE-00 INRE-00 /085 W  
-----105844 230701Z /21

O R 230606Z JAN 78  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 4614  
INFO USMISSION USNATO

C O N F I D E N T I A L BELGRADE 463

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

E.O. 11652: GDS  
TAGS: CSCE, OCON  
SUBJECT: BELGRADE CSCE--FORMATION OF CONTACT GROUPS TO BREAK  
DRAFTING DEADLOCK

SUMMARY: NATO HEADS OF DELEGATION HAVE DECIDED TO TRY TO USE  
SMALL CONTACT GROUPS ON EACH OF MAIN CONFERENCE TOPICS IN  
EFFORT TO BREAK DEADLOCK CREATED BY SOVIET INSISTENCE THAT  
THEIR RECENTLY TABLED DRAFT MUST FORM BASIS FOR CONCLUDING  
DOCUMENT. THESE CONTACT GROUPS WOULD EACH INCLUDE EC AND  
NON-EC NATO REPS, A NEUTRAL/NON-ALIGNED DEL, AND AN EASTERN  
DEL. US. S. WOULD BE ON CONTACT GROUPS FOR PRINCIPLES, HUMAN  
CONTACTS, FOLLOW-UP AND GENERAL POLITICAL CONSIDERATIONS AND  
ASSESSMENT OF IMPLEMENTATION. SOVIETS HAVE NOT YET RESPONDED  
DIRECTLY TO IDEA. END SUMMARY.

1. ALLIED HEADS OF DELEGATION HAVE BEEN CAUSING AND MEETING  
WITH THEIR NEUTRAL/NON-ALIGNED OPPOSITE NUMBERS THROUGHOUT  
WEEK IN EFFORT TO DEVELOP MECHANISM IN WHICH FRUITFUL  
DRAFTING MIGHT BE UNDERTAKEN NOW THAT SOVIETS HAVE  
INSISTED THAT FORMAL DRAFTING GROUPS CONCENTRATE ON  
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WHAT IS TO WESTEN DELS THE FULLY UNSATISFACTORY, SHORT  
CONCLUDING DOCUMENT TABLED BY AMBASSADOR VORONTSOV  
JANUARY 17. ALLIES AND NEUTRAL/NON-ALIGNED HAVE AGREED  
ON FORMULA FOR EIGHT CONTACT GROUPS EACH OF WHICH WOULD  
CONSIST OF ALLIED REPS FOROM BOTH EC-9 AND NATO'S  
OUTER 7, AT LEAST ONE NEUTRAL/NON-ALIGNED AND ONE  
EASTERN REP. HOPE IS THAT THESE CONTACT GROUPS CAN

SERVE INITIALLY AS CLEARING HOUSE FOR INFORMAL EXCHANGE OF INFORMATION AND EVENTUALLY IDENTIFY ESSENTIAL ELEMENTS OF TABLED PROPOSALS AND ALREADY CIRCULATED SYNOPSSES PAPERS FOR INCLUSION IN NEW, GENRALLY ACCEPTABLE COMPROMISE TEXTS. NEUTRAL/NON-ALIGNED MEMBERS WOULD SERVE AS GO-BETWEENS AND PROBABLY PLAY KEY ROLE IN DRAFTING. ALL NEUTRAL/NON-ALIGNED, NOT JUST FOUR MAIN NEUTRALS, HAVE AGREED TO PARTICIPATE IN THIS EXERCISE. ALLIED NEGOTIATORS IN EACH INSTANCE WILL BE HEAD OF DELEGATION OR HIS DESIGNATED REPRESENTATIVE.

2. COMPOSITION OF ALLIED TEAMS IS AS FOLLOWS:

PRINCIPLES: U.S., BELGIUM, DENMARK; AVAILABLE TO BE COOPTED AS DESIRED, GREECE, TURKEY. CMBS: NORWAY, NETHERLANDS, DENMARK; AVAILABLE TO BE COOPTED AS DESIRED: U.S., GREECE, TURKEY, CANADA. BASKET TWO: TURKEY, IRELAND, DENMARK; AVAILABLE TO BE COOPTED AS DESIRED: U.S., NORWAY (ENVIRONMENT), PORTUGAL (MIGRANT LABOR). BASKET THREE HUMAN CONTACTS: U.S., CANADA, FRG, DENMARK. BASKET THREE INFORMATION: NORWAY, FRANCE, DENMARK. BASKET THREE CULTURE/EDUCATION: ITALY, DENMARK. FOLLOW-UP: U.S., CANADA, LUXEMBOURG; AVAILABLE TO BE COOPTED AS DESIRED: PORTUGAL, TURKEY. GENERAL POLITICAL CONSIDERATIONS AND ASSESSMENT OF IMPLEMENTATION (INCLUDING MEDITERRANEAN): U.S., UK, TURKEY (FOR MEDITERANEAN ASPECTS); AVAILABLE TO BE CONFIDENTIAL

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COOPTED AS DESIRED: PORTUGAL, GREECE.

3. NEUTRAL/NON-ALIGNED GO-BETWEENS IDENTIFIED THUS FAR INCLUDE HUMAN CONTACTS: AUSTRIA; INFORMATION: SWITZERLAND, AND FINLAND; CULTURE: FINLAND; FOLLOW-UP: SWEDEN.

4. IF CONTACT GROUP IDEA TAKES OFF, THEY, RATHER THAN FORMAL DRAFTING GROUPS WOULD BECOME MAIN NEGOTIATING FORUMS. EASTERN DELS ARE AWARE OF GENERAL OUTLINES OF WHAT WESTERN DELS ARE WORKING ON, BUT THEY HAVE NOT YET BEEN APPROACHED FORMALLY. POLISH REP REPORTEDLY TOLD ONE NATO AMBASSADOR THAT IDEA SOUNDED INTERESTING BUT THAT THERE SHOULD BE ONLY ONE CONTACT GROUP. THIS REMARK MAY INDICATE THAT EAST IS THINKING OF RAISING SAME QUESTION THAT PREOCCUPIED PREPARATORY MEETING FOR SOME WEEKS AND MAIN MEETING JUST BEFORE CHRISTMAS, NAMELY WHETHER THERE SHOULD BE ONE CONTROLLING BODY WITH FULL RESPONSIBILITY OR MANY SMALL BODIES. A LARGER NUMBER OF CONTACT GROUPS, IF ACCEPTED BY EAST, WOULD PRESUMABLY MAKE IT EASIER TO DEVELOP A MORE DETAILED, SUBSTANTIVE CONCLUDING

DOCUMENT WITHING A REASONABLE TIME.

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
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**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
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**Disposition Reason:**  
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**Enclosure:** n/a  
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**Errors:** N/A  
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**TAGS:** OCON, CSCE  
**To:** STATE  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014